QUORUMS

Rule 6. (a) Except as provided in subsections (b) and (c), eight Members shall constitute a quorum for the conduct of business of the Committee.

(b) No measure or matter shall be ordered reported from the Committee unless twelve Members of the Committee are actually present at the time such action is taken.

(c) One Member shall constitute a quorum for the purpose of conducting a hearing or taking testimony on any measure or matter before the Committee or any Subcommittee.

#### VOTING

Rule 7. (a) A rollcall of the Members shall be taken upon the request of any Member. Any Member who does not vote on any rollcall at the time the roll is called, may vote (in person or by proxy) on that rollcall at any later time during the same business meeting.

(b) Proxy voting shall be permitted on all matters, except that proxies may not be counted for the purpose of determining the presence of a quorum. Unless further limited, a proxy shall be exercised only upon the date for which it is given and upon the items published in the agenda for that date.

(c) Each Committee report shall set forth the vote on the motion to report the measure or matter involved. Unless the Committee directs otherwise, the report will not set out any votes on amendments offered during Committee consideration. Any Member who did not vote on any rollcall shall have the opportunity to have his position recorded in the appropriate Committee record or Committee report.

(d) The Committee vote to report a measure to the Senate shall also authorize the staff of the Committee to make necessary technical and clerical corrections in the measure.

#### SUBCOMMITTEES

Rule 8. (a) The number of Members assigned to each Subcommittee and the division between Majority and Minority Members shall be fixed by the Chairman in consultation with the Ranking Minority Member.

(b) Assignment of Members to Subcommittees shall, insofar as possible, reflect the preferences of the Members. No Member will receive assignment to a second Subcommittee until, in order of seniority, all Members of the Committee have chosen assignments to one Subcommittee, and no Member shall receive assignment to a third Subcommittee until, in order of seniority, all Members have chosen assignments to two Subcommittees

(c) Any Member of the Committee may sit with any Subcommittee during its hearings but shall not have the authority to vote on any matters before the Subcommittee unless he is a Member of such Subcommittee.

## NOMINATIONS

Rule 9. At any hearing to confirm a Presidential nomination, the testimony of the nominee and, at the request of any Member, any other witness shall be under oath. Every nominee shall submit the financial disclosure report filed pursuant to title I of the Ethics in Government Act of 1978. Such report is made available to the public.

#### INVESTIGATIONS

Rule 10. (a) Neither the Committee nor any of its Subcommittees may undertake an investigation unless specifically authorized by the Chairman and the Ranking Minority Member or a majority of all the Members of the Committee.

(b) A witness called to testify in an investigation shall be informed of the matter or matters under investigation, given a copy of

these rules, given the opportunity to make a brief and relevant oral statement before or after questioning, and be permitted to have counsel of his or her choosing present during his or her testimony at any public or closed hearing, or at any unsworn interview, to advise the witness of his or her legal rights.

(c) For purposes of this rule, the terms "investigation" shall not include a review or study undertaken pursuant to paragraph 8 of Rule XXVI of the Standing Rules of the Senate or a preliminary inquiry, undertaken at the direction of the Chairman or the Ranking Member, intended to determine whether there is substantial credible evidence that would warrant an investigation.

#### SWORN TESTIMONY

Rule 11. Witnesses in Committee or Subcommittee hearings may be required to give testimony under oath whenever the Chairman or Ranking Minority Member of the Committee or Subcommittee deems such to be necessary. If one or more witnesses at a hearing are required to testify under oath, all witnesses at such hearing shall be required to testify under oath.

#### SUBPOENAS

Rule 12. The Chairman shall have authority to issue subpoenas for the attendance of witnesses or the production of memoranda, documents, records, or other materials (1) with the agreement of the Ranking Minority Member, (2) when authorized by a majority of all the Members of the Committee, or (3) when within the scope of an investigation authorized under Rule 10(a).

#### CONFIDENTIAL TESTIMONY

Rule 13. No confidential testimony taken by or any report of the proceedings of a closed Committee or Subcommittee meeting shall be made public, in whole or in part or by way of summary, unless authorized by a majority of all the Members of the Committee at a business meeting called for the purpose of making such a determination.

#### DEFAMATORY STATEMENTS

Rule 14. Any person whose name is mentioned or who is specifically identified in, or who believes that testimony or other evidence presented at, an open Committee or Subcommittee hearing tends to defame him or otherwise adversely affect his reputation may file with the Committee for its consideration and action a sworn statement of facts relevant to such testimony or evidence.

BROADCASTING OF HEARINGS OR MEETINGS

Rule 15. Any meeting or hearing by the Committee or any Subcommittee which is open to the public may be covered in whole or in part by web, television, or radio broadcast or still photography. Photographers and reporters using mechanical recording, filming, or broadcasting devices shall position their equipment so as not to interfere with the seating, vision, and hearing of Members and staff on the dais or with the orderly process of the meeting or hearing.

### AMENDING THE BULES

Rule 16. These rules may be amended only by vote of a majority of all the Members of the Committee in a business meeting of the Committee: Provided, that no vote may be taken on any proposed amendment unless such amendment is reproduced in full in the Committee agenda for such meeting at least three days in advance of such meeting.

## COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS

## RULES OF PROCEDURE

Mr. BARRASSO, Mr. President, the Committee on Environment and Public

Works has adopted rules governing its procedures for the 115th Congress. Pursuant to rule XXVI, paragraph 2, of the Standing Rules for the Senate, I ask unanimous consent that a copy of the committee rules be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

#### COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS

#### JURISDICTION

(Pursuant to Rule XXV, Sec. 2, Standing Rules of the Senate)

The Senate Committee on Environment and Public Works is one of sixteen standing committees established by Rule XXV of the Senate, under which committee jurisdictions were last revised by the adoption of S. Res. 4, Senate Committee Reorganization, February 11, 1977.

Section 2 of Rule XXV as amended on January 7, 1993 provides that the Committee shall consist of seventeen Senators.

The pertinent section of Senate Rule XXV follows:

- (h)(1) Committee on Environment and Public Works, to which shall be referred all proposed legislation, messages, petitions, memorials, and other matters relating to the following subjects:
  - 1. Air pollution.
- 2. Construction and maintenance of high-
- 3. Environmental aspects of outer continental shelf lands.
- 4. Environmental effects of toxic substances, other than pesticides.
- 5. Environmental policy.
- 6. Environmental research and development.
- 7. Fisheries and wildlife.
- 8. Flood control and improvement of rivers and harbors, including environmental aspects of deepwater ports.
  - 9. Noise pollution.
- 10. Nonmilitary environmental regulation and control of nuclear energy.
  - 11. Ocean dumping.
- 12. Public buildings and improved grounds for the United States generally, including Federal buildings in the District of Colum-
  - 13. Public works, bridges, and dams.
  - 14. Regional economic development. 15. Solid waste disposal and recycling.
  - 16. Water pollution.
  - 17. Water resources.
- (2) Such committee shall also study and review, on a comprehensive basis, matters relating to environmental protection and resource utilization and conservation, and report thereon from time to time.

# RULES OF PROCEDURE

## Rule 1. Committee Meetings in General

- (a) Regular Meeting Days: For purposes of complying with paragraph 3 of Senate Rule XXVI, the regular meeting day of the committee is the first and third Thursday of each month at 10:00 a.m. If there is no business before the committee, the regular meeting shall be omitted.
- (b) Additional Meetings: The chair may call additional meetings, after consulting with the ranking minority member. Subcommittee chairs may call meetings, with the concurrence of the chair, after consulting with the ranking minority members of the subcommittee and the committee.
  - (c) Presiding Officer:
- (1) The chair shall preside at all meetings of the committee. If the chair is not present, the ranking majority member shall preside.
- (2) Subcommittee chairs shall preside at all meetings of their subcommittees. If the

subcommittee chair is not present, the ranking majority member of the subcommittee shall preside

- (3) Notwithstanding the rule prescribed by paragraphs (1) and (2), any member of the committee may preside at a hearing.
- (d) Open Meetings: Meetings of the committee and subcommittees, including hearings and business meetings, are open to the public. A portion of a meeting may be closed to the public if the committee determines by roll call vote of a majority of the members present that the matters to be discussed or the testimony to be taken—
- (1) will disclose matters necessary to be kept secret in the interests of national defense or the confidential conduct of the foreign relations of the United States;
- (2) relate solely to matters of committee staff personnel or internal staff management or procedure; or
- (3) constitute any other grounds for closure under paragraph 5(b) of Senate Rule XXVI.
  - (e) Broadcasting:
- (1) Public meetings of the committee or a subcommittee may be televised, broadcast, or recorded by a member of the Senate press gallery or an employee of the Senate.
- (2) Any member of the Senate Press Gallery or employee of the Senate wishing to televise, broadcast, or record a committee meeting must notify the staff director or the staff director's designee by 5:00 p.m. the day before the meeting.
- (3) During public meetings, any person using a camera, microphone, or other electronic equipment may not position or use the equipment in a way that interferes with the seating, vision, or hearing of committee members or staff on the dais, or with the orderly process of the meeting.

#### Rule 2. Quorums

- (a) Business Meetings: At committee business meetings, and for the purpose of approving the issuance of a subpoena or approving a committee resolution, seven members of the committee, at least two of whom are members of the minority party, constitute a quorum, except as provided in subsection (d).
- (b) Subcommittee Meetings: At subcommittee business meetings, a majority of the subcommittee members, at least one of whom is a member of the minority party, constitutes a quorum for conducting business
- (c) Continuing Quorum: Once a quorum as prescribed in subsections (a) and (b) has been established, the committee or subcommittee may continue to conduct business.
- (d) Reporting: No measure or matter may be reported to the Senate by the committee unless a majority of committee members cast votes in person.
- (e) Hearings: One member constitutes a quorum for conducting a hearing.

## Rule 3. Hearings

- (a) Announcements: Before the committee or a subcommittee holds a hearing, the chair of the committee or subcommittee shall make a public announcement and provide notice to members of the date, place, time, and subject matter of the hearing. The announcement and notice shall be issued at least one week in advance of the hearing, unless the chair of the committee or subcommittee, with the concurrence of the ranking minority member of the committee or subcommittee, determines that there is good cause to provide a shorter period, in which event the announcement and notice shall be issued at least twenty-four hours in advance of the hearing.
  - (b) Statements of Witnesses:
- (1) A witness who is scheduled to testify at a hearing of the committee or a subcommittee shall file 100 copies of the written

- testimony at least 48 hours before the hearing. If a witness fails to comply with this requirement, the presiding officer may preclude the witness' testimony. This rule may be waived for field hearings, except for witnesses from the Federal Government.
- (2) Any witness planning to use at a hearing any exhibit such as a chart, graph, diagram, photo, map, slide, or model must submit one identical copy of the exhibit (or representation of the exhibit in the case of a model) and 100 copies reduced to letter or legal paper size at least 48 hours before the hearing. Any exhibit described above that is not provided to the committee at least 48 hours prior to the hearing cannot be used for purpose of presenting testimony to the committee and will not be included in the hearing record.
- (3) The presiding officer at a hearing may have a witness confine the oral presentation to a summary of the written testimony.
- (4) Notwithstanding a request that a document be embargoed, any document that is to be discussed at a hearing, including, but not limited to, those produced by the General Accounting Office, Congressional Budget Office, Congressional Research Service, a Federal agency, an Inspector General, or a nongovernmental entity, shall be provided to all members of the committee at least 72 hours before the hearing.

#### Rule 4. Business Meetings: Notice and Filing Requirements

- (a) Notice: The chair of the committee or the subcommittee shall provide notice, the agenda of business to be discussed, and the text of agenda items to members of the committee or subcommittee at least 72 hours before a business meeting. If the 72 hours falls over a weekend, all materials will be provided by close of business on Friday.
- (b) Amendments: First-degree amendments must be filed with the chair of the committee or the subcommittee at least 24 hours before a business meeting. After the filing deadline, the chair shall promptly distribute all filed amendments to the members of the committee or subcommittee.
- (c) Modifications: The chair of the committee or the subcommittee may modify the notice and filing requirements to meet special circumstances, with the concurrence of the ranking member of the committee or subcommittee.

# Rule 5. Business Meetings: Voting

- (a) Proxy Voting:
- (1) Proxy voting is allowed on all measures, amendments, resolutions, or other matters before the committee or a subcommittee.
- (2) A member who is unable to attend a business meeting may submit a proxy vote on any matter, in writing, orally, or through personal instructions.
- (3) A proxy given in writing is valid until revoked. A proxy given orally or by personal instructions is valid only on the day given.
- (b) Subsequent Voting: Members who were not present at a business meeting and were unable to cast their votes by proxy may record their votes later, so long as they do so that same business day and their vote does not change the outcome.
- (c) Public Announcement:
- (1) Whenever the committee conducts a rollcall vote, the chair shall announce the results of the vote, including a tabulation of the votes cast in favor and the votes cast against the proposition by each member of the committee.
- (2) Whenever the committee reports any measure or matter by rollcall vote, the report shall include a tabulation of the votes cast in favor of and the votes cast in opposition to the measure or matter by each member of the committee.

#### Rule 6. Subcommittees

- (a) Regularly Established Subcommittees: The committee has four subcommittees: Transportation and Infrastructure; Clean Air and Nuclear Safety; Superfund, Waste Management, and Regulatory Oversight; and Fisheries, Water, and Wildlife.
- (b) Membership: The committee chair, after consulting with the ranking minority member, shall select members of the subcommittees.

# Rule 7. Statutory Responsibilities and Other Matters

- (a) Environmental Impact Statements: No project or legislation proposed by any executive branch agency may be approved or otherwise acted upon unless the committee has received a final environmental impact statement relative to it, in accordance with section 102(2)(C) of the National Environmental Policy Act, and the written comments of the Administrator of the Environmental Protection Agency, in accordance with section 309 of the Clean Air Act. This rule is not intended to broaden, narrow, or otherwise modify the class of projects or legislative proposals for which environmental impact statements are required under section 102(2)(C).
  - (b) Project Approvals:
- (1) Whenever the committee authorizes a project under Public Law 89–298, the Rivers and Harbors Act of 1965; Public Law 83–566, the Watershed Protection and Flood Prevention Act; or Public Law 86–249, the Public Buildings Act of 1959, as amended; the chairman shall submit for printing in the Congressional Record, and the committee shall publish periodically as a committee print, a report that describes the project and the reasons for its approval, together with any dissenting or individual views.
- (2) Proponents of a committee resolution shall submit appropriate evidence in favor of the resolution.
  - (c) Building Prospectuses:
- (1) When the General Services Administration submits a prospectus, pursuant to section 7(a) of the Public Buildings Act of 1959, as amended, for construction (including construction of buildings for lease by the government), alteration and repair, or acquisition, the committee shall act with respect to the prospectus during the same session in which the prospectus is submitted.
- A prospectus rejected by majority vote of the committee or not reported to the Senate during the session in which it was submitted shall be returned to the General Services Administration and must then be be resubmitted in order to be considered by the committee during the next session of the Congress.
- (2) A report of a building project survey submitted by the General Services Administration to the committee under section 11(b) of the Public Buildings Act of 1959, as amended, may not be considered by the committee as being a prospectus subject to approval by committee resolution in accordance with section 7(a) of that Act. A project described in the report may be considered for committee action only if it is submitted as a prospectus in accordance with section 7(a) and is subject to the provisions of paragraph (1) of this rule.
- (d) Naming Public Facilities: The committee may not name a building, structure or facility for any living person, except former Presidents or former Vice Presidents of the United States, former Members of Congress over 70 years of age, former Justices of the United States Supreme Court over 70 years of age, or Federal judges who are fully retired and over 75 years of age or have taken senior status and are over 75 years of age.

Rule 8. Amending the Rules

The rules may be added to, modified, amended, or suspended by vote of a majority of committee members at a business meeting if a quorum is present.

# TRIBUTE TO DR. JEFFERY P. HOLLAND

Mr. COCHRAN. Mr. President, I wish to commend Dr. Jeffery P. Holland for 37 years of service to the U.S. Army Corps of Engineers.

Dr. Holland will soon retire as the Director of the Research and Development and Director of the Corps Engineer Research Center, ERDC, headquartered in Vicksburg, MS. He is capping his career with a highly successful management term leading one of the most diverse research organizations in the world—an organization that includes seven laboratories in four States with more than 2,000 employees, including more than 1,200 Federal engineers and scientists.

As director of R&D and chief scientist for the Corps since 2010, Dr. Holland has effectively promoted its research missions, including warfighter support, military installations, the environment, water resources, and information technology. His work has enhanced our Nation's knowledge and sparked innovation related to military and civilian missions of the Department of Defense and other agencies.

His leadership in research and development led to numerous achievements, among them increased soldier survivability and improved unit protection in combat zones. He distinguished himself within the Senior Executive Service with his work to establish excellence in human capital benchmarks, to develop an enterprise knowledge management and technology transfer plan for the Corps, and to develop a science and technology initiative to improve Defense Department acquisition.

Over his long career, Dr. Holland earned a reputation as a strong leader and coalition builder, who empowered thousands of engineers and scientists to find new ways to solve problems. His career has resulted in significant and lasting contributions to the Department of the Army, the Department of Defense, the Vicksburg community, and the Nation.

His distinguished tenure and outstanding accomplishments are in keeping with the highest standards of civilian service and reflect great credit upon him, the Department of the Army, and the Department of Defense.

I am pleased to commend Dr. Holland for his many years of service and to wish him well in the years ahead.

PERSPECTIVE OF RURAL AMERICA TOWARD THE ROLE OF GOVERNMENT

Mr. GRASSLEY. Mr. President, there is a very good radio reporter in smalltown Iowa named Robert Leonard, or "Dr. Bob," as he is known, who

interviews me every month. I recently read an opinion piece he wrote in the New York Times where he gives his take on the perspective of rural America toward the role of government. This perspective is often lost in policy debates in our Nation's Capital. In this piece, Dr. Bob gives very thorough and intellectually honest commentary that more people should read.

I ask unanimous consent to have printed in the RECORD the New York Times article entitled, "Why Rural America Voted for Trump" by Robert Leonard dated January 5, 2017.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the New York Times, Jan. 5, 2017] Why Rural America Voted for Trump

(By Robert Leonard)

KNOXVILLE, IA.—One recent morning, I sat near two young men at a coffee shop here whom I've known since they were little boys. Now about 18, they pushed away from the table, and one said: "Let's go to work. Let the liberals sleep in." The other nodded.

They're hard workers. As a kid, one washed dishes, took orders and swept the floor at a restaurant. Every summer, the other picked sweet corn by hand at dawn for a farm stand and for grocery stores, and then went to work all day on his parents' farm. Now one is a welder, and the other is in his first year at a state university on an academic scholarship. They are conservative, believe in hard work, family, the military and cops, and they know that abortion and socialism are evil, that Jesus Christ is our savior, and that Donald J. Trump will be good for America.

They are part of a growing movement in rural America that immerses many young people in a culture—not just conservative news outlets but also home and church environments—that emphasizes contemporary conservative values. It views liberals as loathsome, misinformed and weak, even dangerous.

Who are these rural, red-county people who brought Mr. Trump into power? I'm a native Iowan and reporter in rural Marion County, Iowa. I consider myself fairly liberal. My family has mostly voted Democratic since long before I was born. To be honest, for years, even I have struggled to understand how these conservative friends and neighbors I respect—and at times admire—can think so differently from me, not to mention how over 60 percent of voters in my county could have chosen Mr. Trump.

Political analysts have talked about how ignorance, racism, sexism, nationalism, Islamophobia, economic disenfranchisement and the decline of the middle class contributed to the popularity of Mr. Trump in rural America. But this misses the deeper cultural factors that shape the thinking of the conservatives who live here.

For me, it took a 2015 pre-caucus stop in Pella by J. C. Watts, a Baptist minister raised in the small town of Eufaula, Okla., who was a Republican congressman from 1995 to 2003, to begin to understand my neighbors—and most likely other rural Americans as well.

"The difference between Republicans and Democrats is that Republicans believe people are fundamentally bad, while Democrats see people as fundamentally good," said Mr. Watts, who was in the area to campaign for Senator Rand Paul. "We are born bad," he said and added that children did not need to be taught to behave badly—they are born knowing how to do that.

"We teach them how to be good," he said.
"We become good by being reborn—born again."

He continued. "Democrats believe that we are born good, that we create God, not that he created us. If we are our own God, as the Democrats say, then we need to look at something else to blame when things go wrong—not us."

Mr. Watts talked about the 2015 movie theater shooting in Lafayette, La., in which two people were killed. Mr. Watts said that Republicans knew that the gunman was a bad man, doing a bad thing. Democrats, he added, "would look for other causes—that the man was basically good, but that it was the guns, society or some other place where the blame lies and then they will want to control the guns, or something else—not the man." Republicans, he said, don't need to look anywhere else for the blame.

Hearing Mr. Watts was an epiphany for me. For the first time I had a glimpse of where many of my conservative friends and neighbors were coming from. I thought, no wonder Republicans and Democrats can't agree on things like gun control, regulations or the value of social programs. We live in different philosophical worlds, with different foundational principles.

Overlay this philosophical perspective on the American rural-urban divides of history, economy and geography, and the conservative individual responsibility narrative becomes even more powerful. In my experience, the urban-rural divide isn't really so much a red state versus blue state issue, it's red county versus blue county. Rural Iowans have more in common with the rural residents of Washington State and New Mexicoplaces I've also lived—than with the residents of Des Moines, Seattle and Albuquerque.

Look at a national map of which counties went for Democrats and which for Republicans: Overwhelmingly the blue counties are along waterways, where early river transportation encouraged the formation of cities, and surround state capitals. This is also where most investment in infrastructure and services is made. Rural Americans recognize that this is how it must be, as the cities are where most of the people are, yet it's a sore spot.

In state capitols across America, law-makers spend billions of dollars to take a few seconds off a city dweller's commute to his office, while rural counties' farm-to-market roads fall into disrepair. Some of the paved roads in my region are no longer maintained and are reverting to gravel. For a couple of generations now, services that were once scattered across rural areas have increasingly been consolidated in urban areas, and rural towns die. It's all done in the name of efficiency.

In cities, firefighters and E.M.T.s are professionals whose departments are funded by local, state and federal tax dollars. Rural America relies on volunteers. If I have a serious heart attack at home, I'll be cold to the touch by the time the volunteer ambulance crew from a town 22 miles away gets here.

Urban police officers have the latest in computer equipment and vehicles, while small-town cops go begging.

In this view, blue counties are where most of our tax dollars are spent, and that's where all of our laws are written and passed. To rural Americans, sometimes it seems our taxes mostly go to making city residents live better. We recognize that the truth is more complex, particularly when it comes to social programs, but it's the perception that matters—certainly to the way most people vote.

To make matters worse, jobs are continuing to move to metropolitan areas.